



Evidence pack

Chatham Islands

June 2025

Version 1.0

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Published June 2025
Version 1.0

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Introduction

This Chatham Islands section is part of the *Evidence pack*, which is intended to help in the preparation of the strategic front end of regional land transport plans (RLTPs).

It does this by providing a consistent set of data and information setting out the current and future state of New Zealand's transport system at a national and regional level, and what interventions are likely to be effective to address identified deficiencies.

This iteration (version 1, June 2025) is the first step in the collaborative development with the sector of consistent and comprehensive evidence and information. For future iterations we will be drawing on your feedback to iteratively improve it and close any data and analysis gaps.

For more background information about the evidence pack, see the [Introduction and national summary](#).

What's in the evidence pack?

The complete evidence pack is available on the [Transport Insights portal](#).

There you will find:

- evidence pack introduction and national summary, which gives you more background to the pack, its purpose and where the information and data are sourced from, and provides an overview for the whole country
- a section for each region, with data and information (calculated as strategic measures) specific to that region, and discussion of how it fits into the national network.

What's in this Chatham Islands section?

Each regional section follows the same structure:

- **Chatham Islands overview** – a brief overview of the Chatham Islands.
- **Strategic measures** – which looks at how the region currently rates against the 14 strategic measures from the Land Transport Benefits Framework, and how it is expected to change over time.
- **Current and future challenges** – specific issues for the region to address.
- **Focusing effort** – identifies key areas to focus investment in the short and longer term, and includes targeted suggestions of potential interventions.
- **Appendices** – data sources for the strategic measures and more information on potential interventions.

Chatham Islands overview

Just over 700 people live on the Chatham Islands, located about 800kms to the east of the South Island. The Chatham Islands consists of a small group of 11 islands that range in size from just a few hectares, to the main Chatham Island at just over 920 square kilometres. The islands are New Zealand's most easterly territory and include rocky coastlines, volcanic peaks, limestone and basalt cliffs to swampland and lakes and endless expanses of golden or white sandy beaches.¹

Only Chatham and Pitt islands are populated. There are 5 main settlement areas on Chatham Island. Waitangi and Te One are relatively close together near the island's centre, with Waitangi being the main settlement and location of the port, council, bank, shops and hotel. The other settlements are located around the island's main fishing ports – Owenga in the southeast, Port Hutt in the northwest, and Kaingaroa in the northeast. The economy of the Chatham Islands is heavily dependent on fishing, farming and tourism.

The settlements are located where the main roads radiate out from Waitangi to end at each settlement. None of these roads connect as a loop road with another main road. Therefore, a substantial roading network is necessary to connect each of these sparsely populated settlements.² Maintaining roads in this remote territory presents challenges with the cost of freight, reduced economies of scale and a lack of a quarry source in the southeastern region.

Statistics NZ population projections suggest that the islands' population will remain stable over the next 30 years because of natural increase.³ Land use will remain relatively static over the next 10 years because of limited on-island development opportunities.⁴

57% of residents identify as having iwi affiliation, significantly higher than the national average.⁵ Ngāti Mutunga and Moriori are the main iwi groups in the islands, with the latter the original settler group 800 years ago.

With a low population base and wide geographic spread of residents, providing large-scale infrastructure to serve the majority of the community is generally not feasible. This makes the roading network extremely important to provide connectivity between settlements and enable social and economic outcomes for the community.

A single sea vessel has a crucial role in the freight task connecting export and import goods between the islands and mainland New Zealand. The MNV Southern Tiare serves all ports, operating a regular service between Waitangi, Pitt Island, Timaru and Napier.⁶ The ship is at the end of its life and a

¹ Tourism Chatham Islands (2025). Our islands. <https://chathamislands.co.nz/our-islands/>

² Chatham Islands Council (2024). Chatham Islands Council Long Term Plan 2024–34 https://www.cic.govt.nz/assets/CIC/Documents/Chatham-Islands-Council_Long-Term-Plan-2024-34.pdf

³ Stats NZ (2018). Subnational population projections, characteristics, 2018(base)-2048. [https://explore.data.stats.govt.nz/vis?tm=Subnational%20population%20projections&pg=0&snb=21&df\[ds\]=ds-nsiws-disseminate&df\[id\]=POPPR_SUB_011&df\[ag\]=STATSNZ&df\[vs\]=1.0&dq=.067..&ly\[cl\]=PROJECTION_POPPR_SUB_011%2CMEASURE_POPPR_SUB_011&to\[TIME\]=false&hc\[Society\]=Population%20projections%20%3E%20Subnational%20population%20projections&vw=tb](https://explore.data.stats.govt.nz/vis?tm=Subnational%20population%20projections&pg=0&snb=21&df[ds]=ds-nsiws-disseminate&df[id]=POPPR_SUB_011&df[ag]=STATSNZ&df[vs]=1.0&dq=.067..&ly[cl]=PROJECTION_POPPR_SUB_011%2CMEASURE_POPPR_SUB_011&to[TIME]=false&hc[Society]=Population%20projections%20%3E%20Subnational%20population%20projections&vw=tb)

⁴ Stats NZ (2018). Subnational population projections, characteristics, 2018(base)-2048. [https://explore.data.stats.govt.nz/vis?tm=Subnational%20population%20projections&pg=0&snb=21&df\[ds\]=ds-nsiws-disseminate&df\[id\]=POPPR_SUB_011&df\[ag\]=STATSNZ&df\[vs\]=1.0&dq=.067..&ly\[cl\]=PROJECTION_POPPR_SUB_011%2CMEASURE_POPPR_SUB_011&to\[TIME\]=false&hc\[Society\]=Population%20projections%20%3E%20Subnational%20population%20projections&vw=tb](https://explore.data.stats.govt.nz/vis?tm=Subnational%20population%20projections&pg=0&snb=21&df[ds]=ds-nsiws-disseminate&df[id]=POPPR_SUB_011&df[ag]=STATSNZ&df[vs]=1.0&dq=.067..&ly[cl]=PROJECTION_POPPR_SUB_011%2CMEASURE_POPPR_SUB_011&to[TIME]=false&hc[Society]=Population%20projections%20%3E%20Subnational%20population%20projections&vw=tb)

⁵ Stats NZ (2023). Iwi affiliation, ethnicity, age, and gender for the Māori descent census usually resident population count, (RC, TALB, Health), 2013 and 2023 censuses. [https://explore.data.stats.govt.nz/vis?pg=0&snb=105&df\[ds\]=ds-nsiws-disseminate&df\[id\]=CEN23_MAO_072&df\[ag\]=STATSNZ&df\[vs\]=1.0&dq=2013%2B2023.067%2B9999%2B9999%2B999999.1201%2B1202%2B999999.999.99&ly\[rw\]=CEN23_GEO_008&ly\[cl\]=CEN23_YEAR_001%2CCE%20N23_IWI_001&to\[TIME\]=false&tm=iwi](https://explore.data.stats.govt.nz/vis?pg=0&snb=105&df[ds]=ds-nsiws-disseminate&df[id]=CEN23_MAO_072&df[ag]=STATSNZ&df[vs]=1.0&dq=2013%2B2023.067%2B9999%2B9999%2B999999.1201%2B1202%2B999999.999.99&ly[rw]=CEN23_GEO_008&ly[cl]=CEN23_YEAR_001%2CCE%20N23_IWI_001&to[TIME]=false&tm=iwi)

⁶ Chatham Islands Shipping Ltd (2025). About us. <https://www.chathamislandsshipping.co.nz/about>

Shipping Replacement Service Working Group, which includes the Chatham Islands Council, Ministry of Transport and others, has been set up to find a solution for replacement.⁷

The Chatham Islands has a total land transport network length of 179kms across the 11 islands. It consists largely of unsealed roads which connect the communities to each other and to key external transportation ports (the airport and Waitangi Wharf) on the Island.⁸ The sealed road network spans 13kms, covering the settlements of Waitangi, Te One, Owenga and Kaingaroa.⁹

A good level of service for asset replacement and maintenance/renewals is being provided by a three-yearly cycle replacement of bridges to culverts where possible as well as a rolling three-year maintenance programme of 2 years of unsealed rehabilitations each side of a sealed rehabilitation year. This is providing certainty and continuity for the community.¹⁰

There are no state highways, rail or public transport systems on the Chatham Islands. The majority of residents (62 percent in 2018¹¹) use a vehicle to get to work. There is a relatively high proportion of residents walking to school (23 percent) and work (7 percent)¹² and utilisation of school buses is high at 33 percent.¹³

Key transport projects on the islands include:

- strengthening ageing and damaged parts of the unsealed pavement network on key routes
- targeted resilience improvements at high-risk locations
- surface water channel improvements
- replacement of poor-condition culverts and
- replacement of end-of-life bridge components on Maipito Bridge.

⁷ Chatham Islands Council. (2024). Chatham Islands Strategy 2024–28..

<https://www.cic.govt.nz/assets/CIC/Documents/Chatham-Islands-Strategy-2024-28.pdf>

⁸ Chatham Islands Council (2021). Chatham Islands Regional Land Transport Programme 2021–2031.

<https://www.cic.govt.nz/documents/regional-land-transport-programme-2021-2031/>

⁹ NZTA (2024) Chatham Islands regional summary NLTP 2024–27. <https://www.nzta.govt.nz/assets/planning-and-investment/nltp/2024/docs/regional-summaries/chatham-islands-regional-summary-nltp-2024-27.pdf>

¹⁰ Chatham Islands Council (2024). Chatham Islands Council Long-Term Plan 2024–34 <https://www.cic.govt.nz/assets/CIC/Documents/Chatham-Islands-Council-Long-Term-Plan-2024-34.pdf>

¹¹ Stats NZ (2018). Chatham Islands 2018 census data. <https://www.stats.govt.nz/tools/2018-census-place-summaries/chatham-islands#transport>

¹² *ibid*

¹³ *ibid*

Strategic measures – current and future

This section provides tables summarising the 14 strategic measures in relation to the Chatham Islands. Only limited data is currently available for the Chatham Islands, therefore many of the measures will not have outputs recorded. These instances are denoted by 'N/A' (not available). This may change for future iterations of the evidence pack. The data and evidence (where available) used to produce these results is included in [Appendix A](#).

The 14 strategic measures are a subset of 60+ measures included in the [Land Transport Benefits Framework](#). They have been selected to provide a coarse but practical overview of the 5 Transport Outcomes, as shown in the diagram.

The tables provide indicative current and future values for the 14 strategic measures (grouped by outcome), to understand how each measure (and therefore outcome) is likely to change if there is no significant investment (beyond that already committed).

More detail about the measures can be found in the [Land Transport Benefits Framework measures manual](#).



Healthy and safe people

The relatively small amount of road travel and small population in the Chatham Islands means that calculating average deaths and serious injuries (DSIs) is unhelpful. The number of reported DSIs in the last 5 years have been a total of 3 (1 fatal and 2 serious).

| Benefit framework measure | Units | Current (2023/24) | Future (2048) | Change |
|------------------------------------------|-----------------------------------------------------------------|----------------------------------------------------------------------------------|---------------|--------|
| 1.1.1 Collective risk (crash density) | Average annual fatal and serious per kilometre of road section | 0 | - | - |
| 1.1.3 Deaths and serious injuries (DSIs) | Number of DSIs (annual) | 0 | - | - |
| 1.1.4 Personal risk (crash rate) | Average annual DSI per 100 million vehicle kilometres travelled | 0 | - | - |
| 1.2.1 Road assessment rating – roads | Infrastructure risk rating (applies to both current and future) | High: N/A% Medium-high: N/A% Medium: N/A% Low-medium: N/A% Low: N/A% | | N/A |

Insights

- The number of current (2023/2024) DSIs is zero, therefore both the collective risk and personal risk is negligible. This is likely to hold into the future because vehicle kilometres travelled (VKT) are not projected to grow over time (see measure 8.1.3 Light vehicle use impacts under environmental sustainability outcome).
- Infrastructure risk rating (IRR) describes the underlying level of risk a road presents to an individual road user based on key physical and operational attributes. There is currently no IRR data available for Chatham Islands. This is reported as 'N/A' until this information is available.

Resilience and security

| Benefit framework measure | Units | Current (2023/24) | Future (2048) | Change |
|----------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------|----------------------------------------------------|---------------|--------|
| 4.1.1 Availability of a viable alternative to high-risk and high-impact route | Percentage of high-risk, high-impact route with a viable alternative | Not included in this release | | |
| 4.1.2 Level of service and risk (note that for this evidence pack this data is from the National Resilience Assessment Tool (NRAT) and includes only state highways) | Number of identified sites in region by combined risk rating (future, geological and hydrological) | Low: N/A Med: N/A High: N/A Critical: N/A | N/A | N/A |

Insights

- There is currently no National Resilience Assessment Tool (NRAT) data available for Chatham Islands. This is reported as 'N/A' until this information is available.

Economic prosperity

| Benefit framework measure | Units | Current (2024) | | Future (2048) | Change |
|------------------------------------------------------------------------------------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------|----------|---------------|------------|
| 5.1.2 Travel time reliability – motor vehicles (note for this evidence pack, the data only relates to state highway traffic monitoring system (TMS) sites) | Calculated using coefficient of variation (CoV); standard deviation of travel time divided by average minutes travel time Rate: High <0.3, Medium 0.3–0.6, Low >0.6) | Low: AM N/A% | Day N/A% | Low: N/A% | Low: N/A% |
| | | Med: AM N/A% | Day N/A% | Med: N/A% | Med: N/A% |
| | | High: AM N/A% | Day N/A% | High: N/A% | High: N/A% |
| 5.1.3 Travel time delay (note, data is from National Network Performance (NNP) model, which is currently limited to state highway TMS sites). | Difference between average travel time during AM peak and average travel time during the inter-peak in minutes per kilometre (by mode) as a percentage | Car: N/A | | Car: N/A | Car: N/A |
| | | PT: N/A | | PT: N/A | PT: N/A |
| | | Cycle: N/A | | Cycle: N/A | Cycle: N/A |
| 5.2.2 Freight – mode share value | Percentage of value for each mode | Not included in this release | | | |
| 5.2.3 Freight – mode share weight | Percentage of weight for each mode | Road: 100% | | Road: 100% | Road: 0% |
| | | Rail: 0% | | Rail: 0% | Rail: 0% |

Insights

- There is currently no travel time data available for Chatham Islands. This is reported as 'N/A' until this information is available.
- There is no rail network on the Chatham Islands, therefore all land freight is transported by road.
- The port and airport are critical components of the Chatham Islands network.

Environmental sustainability

| Benefit framework measure | Units | Current | Future | Change |
|-----------------------------------------------|-------------------------------------------------------|---------|---------|-----------------|
| 8.1.1 Greenhouse gas emissions (all vehicles) | Annual tonnes of CO2 equivalents emitted (CO2-e) | 0.002 m | 0.001 m | -0.001 m (-39%) |
| 8.1.3 Light vehicle use impacts | Annual light vehicle kilometres travelled (light VKT) | 4.6 m | 4.2 m | - 0.4 m (-8%) |

Insights

- Total light vehicle VKT is indicated to decrease by 4 percent (because of a decreasing population), and GHG emissions are indicated to decrease significantly (-39 percent) primarily because of electrification of the vehicle fleet over times (as forecast using the Ministry of Transport Vehicle Fleet Model (VFM). The actual rate of change for Chatham Islands is likely to be less than the rest of New Zealand due to remoteness.
- Because of its small size and population, Chatham Islands contributes less than 0.02 percent of New Zealand's total land transport emissions.

Inclusive access

| Benefit framework measure | Units | Current (2023) | | | | Future (2048) | | | | Change | | | |
|------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------|----------------|-----|------|-------|---------------|-----|------|-------|--------|-----|------|-------|
| 10.2.1 People – mode share | Percentage by mode (Census (2023) journey to work and education) | Car: 91% | | | | N/A | | | | N/A | | | |
| | | PT: 0% | | | | N/A | | | | N/A | | | |
| | | Cycle: 1% | | | | N/A | | | | N/A | | | |
| | | Peds: 8% | | | | N/A | | | | N/A | | | |
| 10.3.1 Access to key social destinations (all modes) | Number of jobs (x1000) accessible by mode in AM peak (car 40 min, PT 45 min, cycle 45 min) and distance from city centre (km) | 0–5 | | 5–10 | 10+km | 0–5 | | 5–10 | 10+km | 0–5 | | 5–10 | 10+km |
| | | Car: | N/A | N/A | N/A | Car: | N/A | N/A | N/A | Car: | N/A | N/A | N/A |
| | | PT: | N/A | N/A | N/A | PT: | N/A | N/A | N/A | PT: | N/A | N/A | N/A |
| | | Cycle: | N/A | N/A | N/A | Cycle: | N/A | N/A | N/A | Cycle: | N/A | N/A | N/A |

Insights

- Journeys to work and education by all modes are less than 0.01 percent of the national total, the lowest contribution of all regions. The proportion of these journeys made by car are 12 percent higher than the rate for the country as a whole and the first -highest rate by region. There is no public bus service on the Chatham Islands. Therefore, public transport use is 7 percent lower than the rate for the country as a whole and the lowest in the country. The proportion of people cycling is lower than the country as a whole and the second-lowest by region. The proportion of people walking is 2 percent lower than the country as a whole and the fifth-lowest by region.
- No accessibility information is currently available for Chatham Islands.

Current and future challenges

To achieve a land transport network that is safe, efficient and effective for the Chatham Islands, it is important to understand it in combination with the needs and lives of the region's people and the unique natural and built environment.

Local context

Improving transport resilience

The next 30 years will see a growing risk of damage to road and drainage networks because of increased rain and storm intensity, coastal and soil erosion, sea level rise, flooding, slips, and storm surges.¹⁴

As a group of remote islands, most of the important infrastructure is located very near to the coastline, leaving it susceptible to natural disasters caused by the ocean and the impacts of climate change and drought. Cyclones, tsunamis and localised flooding have the potential to damage key infrastructure such as wharves, bridges, seawalls and roads. Some areas may be cut-off as a result of such events as the roads become impassable.

More heavy rainfall will increase water levels in Te Whanga Lagoon, increasing the risk of surface flooding of nearby roads.¹⁵ The main area of concern is Waitangi, where the combination of higher sea levels and a severe storm could adversely affect the road connecting Waitangi wharf.¹⁶

The increasingly unreliable nature of the single shipping connection to the island makes it challenging to run a maintenance programme exactly at the scheduled timing. A change in shipping arrangements can (and does) change the timing of work, sometimes by up to a year.

Funding new and maintaining existing infrastructure

The Chatham Islands' remote location means a higher cost of doing business. The small proportion of rateable land, an increasing proportion of residents on fixed incomes and a static population is likely to put pressure on the islands' ability to:

- maintain existing infrastructure
- fund new infrastructure
- provide appropriate services.

Improving road safety and quality

The quality of the road network is a particular challenge because of the amount of shallow unsealed pavement and drainage issues. Older bridge structures restrict heavy vehicle load limits and, if not complied with, endanger structural integrity and the safety of motorists. Increasing failures will lead to an increased cost of reactive maintenance and a higher cost of vehicle maintenance for road users.¹⁷

Achieving the desired level of service for road quality in the future is challenged by the supply risk of locally sourced pavement materials. Existing quarries serve the north of the island well, but the south and east of the island are poorly served.¹⁸ Hauling material is putting pressure on older sections of sealed

¹⁴ NIWA (2025). Regional projections: Zone 7. <https://niwa.co.nz/climate-change-adaptation-toolbox/projected-regional-climate-change-hazards/regional-projections-zone-7>

¹⁵ Chatham Islands Council (2024). Chatham Islands Council Long-Term Plan 2024–34. https://www.cic.govt.nz/assets/CIC/Documents/Chatham-Islands-Council_Long-Term-Plan-2024-34.pdf

¹⁶ Chatham Islands Council (2024). Chatham Islands Council Long-Term Plan 2024–34. https://www.cic.govt.nz/assets/CIC/Documents/Chatham-Islands-Council_Long-Term-Plan-2024-34.pdf

¹⁷ Chatham Islands District Council (2024). Chatham Islands Council Long Term Plan 2024–34 https://www.cic.govt.nz/assets/CIC/Documents/Chatham-Islands-Council_Long-Term-Plan-2024-34.pdf

¹⁸ Chatham Islands Council (2024). Chatham Islands Council Long-Term Plan 2024–34. https://www.cic.govt.nz/assets/CIC/Documents/Chatham-Islands-Council_Long-Term-Plan-2024-34.pdf

pavement, increasing the rate of deterioration and distances increase the cost and time of works in the southern end of the island. Investigating suitable quarry locations for the south as well as new sources once the northern quarries are exhausted is a critical long-term task for the region.

Although serious injury road crashes are relatively unusual, with the lowest collective risk in the country at 0 average DSI over 5 years,¹⁹ visitors to the islands are at particular risk because of unfamiliar driving conditions such as unsealed roads or driving unfamiliar vehicles such as 4-wheel drives.

Focusing effort

Note: this section has a high-level strategic focus; we'll develop more specificity in future iterations of the evidence pack.

Based on the preceding sections and consideration of regional investment priorities identified in the RLTP, the following list of areas of investment focus have been identified.

Short- and longer-term investment focus

Priority for the short- and much of the long-term is the same – a focus on maintenance, operations and renewals so that the transport network is at an adequate standard, while improving the accessibility, safety and suitable customer levels of service to all areas. This will be achieved by close working relationships between local government, imi and iwi and landowners.

Projects in the shorter term typically will involve low-cost, low-risk, high-effectiveness improvements and projects that 'set the scene' to incrementally enable (or transition to) longer-term outcomes.

Getting more from existing infrastructure, by making the most of existing networks, services

- Establishing safe travel routes for high foot travel areas, particularly schools.
- Ensure an overall 'good' driving experience in terms of quality and safety.

Seeking continuous improvement in network resilience through maintenance, renewals, and low-cost, low-risk investments

- Strengthening unsealed sections on key routes where the pavement was laid more than 20 years ago or is showing signs of structural failure.
- Resilience-targeted improvements at higher-risk locations.
- Ongoing programme of culvert replacements.
- Continuing replacement of existing bridges with large culverts where possible to enhance safety and reduce future maintenance needs including 2 lifeline bridges – Maipito Bridge and Lower Nairn Bridge in the short term.
- Monitoring the long-term integrity of the sea walls in Waitangi.

Focusing on the longer-term network needs:

- Continuing work to better understand the impact of climate change on maintenance, operations and renewals.
- Investigate and confirm a quarry source in the south-eastern region.
- Delivery of a replacement shipping solution.

¹⁹ NZTA (2024). Communities at Risk Register 2024. <https://www.nzta.govt.nz/assets/resources/communities-at-risk-register/docs/communities-at-risk-register-2024.pdf>

Potential interventions

As part of the PIE programme, NZTA is developing the Intervention Catalogue (IC) tool, which compiles a wide range of empirical data relating to the implementation of transport projects and how effective they were in achieving the intended outcomes. We'll continue to add to this over time, using data from benefit realisation associated with the investment logic mapping (ILM) process.

An AI interface for supporting queries and providing relevant evidence is currently being investigated.

An example of how exploratory use of this tool might be used to match potential interventions to deficiencies to understand and compare the likely relative effectiveness is included in [Appendix B](#).

The process seeks to avoid potential pitfalls that might occur during option formulation:

- an over-reliance on preconceived ideas
- a focus on the more obvious supply-side measures, such as infrastructure and management rather than demand-side measures such as regulation and pricing
- a general lack of awareness of the wider range of policy measures available
- lack of evidence of the performance of those measures in other contexts
- lack of a formalised or consistent approach for option generation.

The example tables included in [Appendix B](#) take the focus areas and related transport issues from the previous section of this report and maps them to some relevant interventions from the KonSULT knowledgebase.

Insights

Using IC is only intended to inform the option formulation process. It does not replace the need for judgement, but rather provides a set of empirical evidence that supports decisions (along with additional information sources).

The table of IC interventions included in [Appendix B](#) indicates that the most effective intervention for Chatham Islands is:

- existing network road maintenance.

Short-list of most effective interventions

It is intended that the information and tools provided above will assist consideration and development of projects to be included in the next RLTP and NLTP.

It provides a starting point for us to understand regional issues and investment opportunities, which can then be expanded upon through further engagement between approved organisations and NZTA to increase the likelihood of suitable projects being submitted for funding via the NLTP.

Appendix A: Data sources for the strategic measures

This appendix references all relevant data sources and assumptions for the [14 strategic measures](#) reported within each regional chapter.

Because this is the first attempt at providing the evidence pack, and the development of the associated tools and processes under the Planning and Investment Evidence base (PIE) programme is still ongoing, we do not yet have the full capability to report outputs for all measures, particularly for future years. In these instances, we have noted that the data is 'not available' by using the 'N/A' abbreviation as a placeholder until such time this can be addressed by a subsequent version of the evidence pack.

Similarly, the process has identified the need for better understanding and reporting of data quality ratings, version control and internal consistency (that is, a single source of truth). These are all things we intend to improve in subsequent releases.

Bearing the above in mind, we have adopted the following general convention for this version in how we report numbers:

- For large numbers, only report 3–4 significant figures (and using rounding units of thousands or millions).
- For small numbers (including percentages), report to one decimal place by default, but make exceptions where appropriate (for example where more or less detail is required to make meaningful comparisons).

The focus is on convenience and the useability of the data. As such, it doesn't necessarily imply a particular level of accuracy (especially for future year forecasts, which have a great deal of uncertainty associated with them).

Each section below (grouped by outcome) provides data for all regions to allow comparison in terms of how each region contributes to the national total. It also provides any important caveats and limitations associated with each of the measures for that outcome.

Healthy and safe people

To understand the current and future safety risk both at the regional and national level, we calculated deaths and series injuries, personal risk and collective risk as shown in the following table. More details can be found in the [Land Transport Benefits Framework](#).

| Benefit framework measure | Units |
|------------------------------------------|----------------------------------------------------------------|
| 1.1.1 Collective risk (crash density) | Average annual fatal and serious per kilometre of road section |
| 1.1.3 Deaths and serious injuries (DSIs) | Number of DSIs (annual) |
| 1.1.4 Personal risk (crash rate) | Average annual DSI per 100 million vehicle kilometres |

Notes, caveats and data limitations:

- Data for the number of deaths and series injuries (DSIs) is sourced from the Crash Analysis System (CAS) database managed by NZTA.
- Regional VKTs and network length in kilometres is sourced from the NZTA official data published for financial year 2023/24.²⁰
- Generally, DSI measures are calculated as multi-year rolling average. However, because of time and resource constraints the following data is for the financial year 2023/24 only.
- Future year growth factor is based on regional VKT change. This method to calculate this change is discussed in more detail for the 'E.4 Environmental sustainability' section later in this appendix.

²⁰ <https://www.nzta.govt.nz/planning-and-investment/learning-and-resources/transport-data/data-and-tools/>

- It is assumed that crash rates remain constant over time. This is consistent with safety expert advice that application of crash trend adjustment factors for long term future predictions may no longer be supported by evidence.
- Future year DSIs were estimated based on the regional change on VKT (all vehicles) between 2023 and 2048 adopted for the GHG emissions measure (8.1.1). This assumes the crash rate (per VKT) remains constant (that is, no crash trend reduction factors applied).

| Region | Current 2023/24 | | | Future 2048 | | |
|-------------------------|-----------------|--------------|---------------------|-------------|--------------|---------------------|
| | DSIs # | Per km | Per 100 million VKT | DSIs # | Per km | Per 100 million VKT |
| 01 – Northland | 181 | 0.027 | 7.783 | 176 | 0.026 | 7.554 |
| 02 – Auckland | 593 | 0.073 | 4.267 | 924 | 0.114 | 6.651 |
| 03 – Waikato | 416 | 0.035 | 6.372 | 501 | 0.042 | 7.678 |
| 04 – Bay of Plenty | 184 | 0.038 | 5.321 | 210 | 0.044 | 6.059 |
| 05 – Gisborne | 33 | 0.015 | 7.779 | 37 | 0.016 | 8.737 |
| 06 – Hawke's Bay | 125 | 0.027 | 7.005 | 145 | 0.031 | 8.135 |
| 07 – Taranaki | 82 | 0.021 | 6.293 | 97 | 0.024 | 7.429 |
| 08 – Manawatū-Whanganui | 234 | 0.026 | 7.718 | 231 | 0.026 | 7.619 |
| 09 – Wellington | 171 | 0.039 | 4.671 | 230 | 0.052 | 6.289 |
| 10 – Top of the South | 117 | 0.027 | 6.868 | 151 | 0.035 | 8.848 |
| 11 – Canterbury | 346 | 0.021 | 5.007 | 480 | 0.030 | 6.942 |
| 12 – West Coast | 43 | 0.014 | 7.548 | 43 | 0.014 | 7.545 |
| 13 – Otago | 137 | 0.013 | 4.799 | 142 | 0.013 | 4.968 |
| 14 – Southland | 51 | 0.007 | 3.877 | 53 | 0.007 | 4.024 |
| 15 – Chatham Islands | 0 | 0.000 | 0.000 | 0 | 0.000 | 0 |
| National | 2713 | 0.025 | 5.451 | 3419 | 0.035 | 5.055 |

Infrastructure risk rating (safety)

We calculate strategic measure 1.2.1 Road assessment rating to understand the current situation of infrastructure risk both at regional and national level. This measure can be used for any safety-related investment benefits, particularly those that target road infrastructure to improve safety. It is a comprehensive measure that considers land use, road type, alignment, average annual daily traffic (AADT), intersection density, land and shoulder width, roadside hazards and access density. More details can be found in the [Land Transport Benefits Framework](#).

| Benefit framework measure | Units |
|--------------------------------------|------------------------------------|
| 1.2.1 Road assessment rating – roads | Average infrastructure risk rating |

Notes, caveats and data limitations:

- Data to calculate the regional infrastructure risk rating (IRR) measure in the following table is sourced from Megamaps, which is a geospatial platform managed by NZTA.²¹
- IRR data used to calculate regional and national measure values in the following table was calculated in Megamaps in 2024. The raw data used is for the period 2019–23.
- The data in Megamaps is for each road segment, intersection or corridor. We have aggregated it to calculate regional percentages under each risk band.

| Region | High | Medium-high | Medium | Low-medium | Low |
|-------------------------|---------------|--------------|---------------|---------------|---------------|
| 01 – Northland | 45.77% | 26.44% | 18.74% | 8.34% | 0.71% |
| 02 – Auckland | 14.92% | 17.54% | 48.12% | 13.18% | 6.24% |
| 03 – Waikato | 21.40% | 25.42% | 34.39% | 15.15% | 3.64% |
| 04 – Bay of Plenty | 17.10% | 20.74% | 37.82% | 19.35% | 4.99% |
| 05 – Gisborne | 50.43% | 19.93% | 21.93% | 7.50% | 0.21% |
| 06 – Hawke's Bay | 33.47% | 25.30% | 29.79% | 9.16% | 2.28% |
| 07 – Taranaki | 28.83% | 24.08% | 33.13% | 13.13% | 0.83% |
| 08 – Manawatū-Whanganui | 41.81% | 19.13% | 25.67% | 12.43% | 0.96% |
| 09 – Wellington | 17.98% | 19.51% | 41.67% | 13.62% | 7.22% |
| 10 – Top of the South | 33.70% | 23.83% | 28.06% | 12.94% | 1.47% |
| 11 – Canterbury | 10.87% | 29.16% | 42.29% | 16.36% | 1.32% |
| 12 – West Coast | 17.75% | 29.97% | 38.04% | 13.61% | 0.63% |
| 13 – Otago | 21.83% | 37.95% | 26.55% | 12.63% | 1.04% |
| 14 – Southland | 6.99% | 41.27% | 37.99% | 13.34% | 0.42% |
| National% | 23.21% | 2.29% | 13.50% | 34.25% | 26.75% |

²¹ <https://spatial.nzta.govt.nz/apps/megamaps/>

Resilience and security

This transport outcome is about minimising and managing the risks from natural and human-made hazards, anticipating and adapting to emerging threats, and recovering effectively from disruptive events. We intended to use strategic measure 4.1.1 and 4.1.2 from the [Land Transport Benefits Framework](#) to understand the resilience and security situation at national and regional level. However, we don't currently have data to calculate measure 4.1.1, so this time around we have only calculated measure 4.1.2. The intent of the measure 4.1.2 is to allow for description and measurement of the risk to level of service by unplanned disruption (including earthquakes, storms, volcanos and tsunamis). This measure is generally used for any investment that focuses on maintaining or increasing the resilience of the transport network.

| Benefit framework measure | Units |
|-------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------|
| 4.1.1 Availability of a viable alternative to high-risk and high-impact route | Percentage of high-risk, high-impact route with a viable alternative |
| 4.1.2 Level of service and risk | Number of identified sites in region by combined risk rating (future, geological and hydrological) |

Notes, caveats and data limitations:

- The data for the following measure is sourced from the National Resilience Assessment Tool (NRAT) managed by NZTA.²²
- The following table shows the regional number of resilience risks on state highways under each risk band. This includes hydrological, geological and future risks.
- 'No rating' is for considered risk sites that have not yet been rated.
- There is no easy way to currently calculate future projections for this measure, but we are working on the capability to do so.

| Regions | Critical | High | Moderate | Low | No rating |
|-------------------------|------------|------------|-------------|-------------|-------------|
| 01 – Northland | 29 | 84 | 276 | 171 | 169 |
| 02 – Auckland | 5 | 13 | 29 | 41 | 1 |
| 03 – Waikato | 20 | 175 | 212 | 174 | 149 |
| 04 – Bay of Plenty | 16 | 64 | 153 | 121 | 67 |
| 05 – Gisborne | 1 | 7 | 35 | 49 | 74 |
| 06 – Hawke's Bay | 18 | 123 | 72 | 30 | 143 |
| 07 – Taranaki | 0 | 11 | 9 | 0 | 98 |
| 08 – Manawatū-Whanganui | 1 | 11 | 9 | 8 | 8 |
| 09 – Wellington | 39 | 37 | 25 | 118 | 1 |
| 10 – Top of the South | 9 | 51 | 59 | 177 | 91 |
| 11 – Canterbury | 32 | 88 | 57 | 195 | 46 |
| 12 – West Coast | 34 | 49 | 21 | 34 | 37 |
| 13 – Otago | 26 | 84 | 86 | 247 | 172 |
| 14 – Southland | 27 | 23 | 18 | 28 | 14 |
| National | 257 | 820 | 1061 | 1393 | 1070 |

²² <https://national-resilience-assessment-tool-nzta.hub.arcgis.com/>

Economic prosperity

This transport outcome is about supporting economic activity via local, regional, and international connections, with efficient movements of people and products. We calculated the following strategic measures from the [Land Transport Benefits Framework](#) to measure the economic prosperity outcomes at both regional and national level.

| Benefit framework measure | Units |
|------------------------------------------------------------------------------------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| 5.1.2 Travel time reliability – motor vehicles (note for this evidence pack, the data only relates to state highway traffic monitoring system (TMS) sites) | Calculated using coefficient of variation (CoV); standard deviation of travel time divided by average minutes travel time Rate: Low <0.3, Medium 0.3–0.6, High >0.6) |
| 5.1.3 Travel time delay | Difference between average travel time during AM peak and average travel time during the Inter Peak in minutes per kilometre (by mode) as a percentage |
| 5.2.2 Freight – mode share value | Percentage of value for each mode |
| 5.2.3 Freight – mode share weight | Percentage of weight for each mode |

Notes, caveats and limitations:

- Data for travel time reliability and delay measures is sourced from the National Network Performance (NNP) platform managed by NZTA.
- The sources used to calculate following measures is limited to the TMS sites only – that is, for state highways. In future, as more data is available in NNP for local roads, we intend to calculate using extensive local and state highway roads. Additionally, NNP will be able to assess both travel time delay and travel time reliability.
- The data for 5.1.2 Travel time reliability and 5.1.3 Travel time delay is for a typical day.
- Where we have gained access to regional model origin–destination data (for Auckland, Waikato, Wellington and Christchurch), we have used this to estimate current and future values of travel time for all available modes.
- Measure 5.2.2 Freight – mode share value has been selected as one of the 14 strategic measures but currently, there is insufficient data to reliably calculate this. Therefore, the data table for this measure remains unpopulated as a placeholder.
- Measure 5.2.3 Freight – mode share weight would ideally include coastal shipping but currently only includes road and rail modes.
- Future road freight is based on the same data used to forecast heavy commercial vehicle (HCV) VKT (also used for other measures) combined with average cargo weight from weigh-in-motion (WiM) sites (collected for the North Island only, but also applied to the South Island due to lack of data from the South Island). This data covers seven years and shows a trend of average load sizes decreasing over time. This trend line was used to estimate the 2048 average cargo weight (4615kg). Compared to the 2024 value (4822kg), this implies the average load size is projected to decrease by 7%. In contrast, national HCV VKT is projected to increase by 39% (2024 to 2048).
- The last seven years of rail freight net tonne-kilometres (NTK) by line segment has been provided by KiwiRail. This indicates that the amount of freight is reasonably steady over this period (with a small decline over the last few years). Based on the overall trend, we have assumed future year (2048) NTK will remain the same as current day (2024)
- A discrepancy in the rail data has been noted, where a 27km section of the network is missing from the calculations. This is possibly the section between Palmerston North and Woodville, which has been noted for further follow up.

5.1.2 Travel time reliability – motor vehicles

| Region | Daily (CoV) | | | Peak time (CoV) | | |
|-------------------------|---------------|--------------|--------------|-----------------|---------------|--------------|
| | Low | Medium | High | Low | Medium | High |
| 01 – Northland | 96.43% | 3.57% | 0.00% | 88.24% | 0.00% | 11.76% |
| 02 – Auckland | 96.67% | 2.50% | 0.83% | 78.57% | 9.18% | 12.24% |
| 03 – Waikato | 94.59% | 1.35% | 4.05% | 95.00% | 0.00% | 5.00% |
| 04 – Bay of Plenty | 100.00% | 0.00% | 0.00% | 80.56% | 19.44% | 0.00% |
| 05 – Gisborne | 96.30% | 3.70% | 0.00% | 100.00% | 0.00% | 0.00% |
| 06 – Hawke's Bay | 98.95% | 1.05% | 0.00% | 65.38% | 34.62% | 0.00% |
| 07 – Taranaki | 94.74% | 5.26% | 0.00% | 69.44% | 16.67% | 13.89% |
| 08 – Manawatū-Whanganui | 92.11% | 7.89% | 0.00% | 82.56% | 8.14% | 9.30% |
| 09 – Wellington | 92.37% | 6.78% | 0.85% | 67.90% | 30.86% | 1.23% |
| 10 – Top of the South | 100.00% | 0.00% | 0.00% | 86.49% | 10.81% | 2.70% |
| 11 – Canterbury | 94.39% | 3.96% | 1.65% | 73.98% | 16.84% | 9.18% |
| 12 – West Coast | 96.30% | 1.23% | 2.47% | 98.08% | 0.00% | 1.92% |
| 13 – Otago | 92.59% | 6.79% | 0.62% | 75.56% | 17.78% | 6.67% |
| 14 – Southland | 93.27% | 5.77% | 0.96% | 71.43% | 21.43% | 7.14% |
| National | 95.30% | 3.84% | 0.86% | 77.34% | 15.54% | 7.12% |

5.1.3 Travel time delay

| Region | Peak (mins/km) | Inter-peak (mins/km) | Difference (mins/km) | %Change |
|-------------------------|----------------|----------------------|----------------------|--------------|
| 01 – Northland | 0.78 | 0.85 | 0.7 | 8.40% |
| 02 – Auckland | 0.77 | 0.86 | 0.8 | 10.23% |
| 03 – Waikato | 0.79 | 0.87 | 0.8 | 9.17% |
| 04 – Bay of Plenty | 0.69 | 0.76 | 0.6 | 8.18% |
| 05 – Gisborne | 0.75 | 0.77 | 0.2 | 3.30% |
| 06 – Hawke's Bay | 0.79 | 0.87 | 0.7 | 9.15% |
| 07 – Taranaki | 0.80 | 0.88 | 0.7 | 8.46% |
| 08 – Manawatū-Whanganui | 0.73 | 0.78 | 0.4 | 5.72% |
| 09 – Wellington | 0.83 | 1.00 | 0.2 | 16.94% |
| 10 – Top of the South | 0.82 | 0.84 | 0.1 | 1.98% |
| 11 – Canterbury | 0.75 | 0.77 | 0.2 | 3.46% |
| 12 – West Coast | 0.74 | 0.77 | 0.2 | 3.13% |
| 13 – Otago | 0.74 | 0.78 | 0.3 | 4.69% |
| 14 – Southland | 0.73 | 0.76 | 0.2 | 3.23% |
| National | 0.76 | 0.83 | 0.6 | 8.17% |

5.2.3 Freight – mode share weight – base year 2024

| Region | Road (m NKT/yr) | Rail (m NKT/yr) | Total (m NKT/yr) | Road (%) | Rail (%) |
|-------------------------|-----------------|-----------------|------------------|------------|------------|
| 01 – Northland | 912 | 17 | 929 | 98% | 2% |
| 02 – Auckland | 2904 | 132 | 3036 | 96% | 4% |
| 03 – Waikato | 5016 | 751 | 5767 | 87% | 13% |
| 04 – Bay of Plenty | 2208 | 534 | 2742 | 81% | 19% |
| 05 – Gisborne | 301 | 0 | 301 | 100% | 0% |
| 06 – Hawke's Bay | 1120 | 31 | 1152 | 97% | 3% |
| 07 – Taranaki | 603 | 59 | 661 | 91% | 9% |
| 08 – Manawatū-Whanganui | 1824 | 646 | 2470 | 74% | 26% |
| 09 – Wellington | 1004 | 102 | 1106 | 91% | 9% |
| 10 – Top of the South | 1193 | 60 | 1253 | 95% | 5% |
| 11 – Canterbury | 4045 | 563 | 4608 | 88% | 12% |
| 12 – West Coast | 409 | 313 | 722 | 57% | 43% |
| 13 – Otago | 1396 | 220 | 1616 | 86% | 14% |
| 14 – Southland | 776 | 73 | 849 | 91% | 9% |
| 15 – Chatham Islands | 0 | 0 | 0 | 100% | 0% |
| Grand total | 23,712 | 3,500 | 27,212 | 87% | 13% |

5.2.3 Freight – mode share weight – future year 2048

| Region | Road (m NKT/yr) | Rail (m NKT/yr) | Total (m NKT/yr) | Road (%) | Rail (%) |
|-------------------------|-----------------|-----------------|------------------|------------|------------|
| 01 – Northland | 912 | 17 | 929 | 98% | 2% |
| 02 – Auckland | 2,904 | 132 | 3,036 | 96% | 4% |
| 03 – Waikato | 5,016 | 751 | 5,767 | 87% | 13% |
| 04 – Bay of Plenty | 2,208 | 534 | 2,742 | 81% | 19% |
| 05 – Gisborne | 301 | 0 | 301 | 100% | 0% |
| 06 – Hawke's Bay | 1,120 | 31 | 1,152 | 97% | 3% |
| 07 – Taranaki | 603 | 59 | 661 | 91% | 9% |
| 08 – Manawatū-Whanganui | 1,824 | 646 | 2,470 | 74% | 26% |
| 09 – Wellington | 1,004 | 102 | 1,106 | 91% | 9% |
| 10 – Top of the South | 1,193 | 60 | 1,253 | 95% | 5% |
| 11 – Canterbury | 4,045 | 563 | 4,608 | 88% | 12% |
| 12 – West Coast | 409 | 313 | 722 | 57% | 43% |
| 13 – Otago | 1,396 | 220 | 1,616 | 86% | 14% |
| 14 – Southland | 776 | 73 | 849 | 91% | 9% |
| 15 – Chatham Islands | 0 | 0 | 0 | 100% | 0% |
| Grand total | 23,712 | 3,500 | 27,212 | 87% | 13% |

Environmental sustainability

This transport outcome is about transitioning to net zero carbon emissions, and maintaining or improving biodiversity, water quality and air quality. We calculated following strategic measures from the [Land Transport Benefits Framework](#) to the measure the economic prosperity outcomes at both regional and national level.

| Benefit framework measure | Units |
|-----------------------------------------------|---------------------------------------------------------------------------|
| 8.1.1 Greenhouse gas emissions (all vehicles) | Annual tonnes of CO ₂ equivalents (CO ₂ -e) emitted |
| 8.1.3 Light vehicle use impacts | Annual light vehicle kilometres travelled (light VKT) |

Notes, caveats and limitations:

- Current year data for VKT is sourced from NZTA's [open data portal](#).
- Future light national VKT projections have been sourced from the NZTA 2024 Light VKT projection models. These are based on Stats NZ population growth and forecasts for GDP and fuel prices (mid-range assumptions have been adopted for this evidence pack).
- Future regional light vehicle VKT distribution is based on research work done by Beca (VKT and GHG emissions baseline report – [NZTA research note 008](#) September 2022). This assumes the base year light VKT per capita remains unchanged and uses population projection to estimate light VKT within each territorial local authority (TLA). The results are aggregated to spatial areas and adjusted to reconcile with the Ministry of Transport (MoT) observed and projected national totals. It uses base and projected light vehicle fleet GHG emissions factors from the [Vehicle Fleet Emission Model](#) (VFEM) to calculate GHG emissions for the baseline spatial areas. The report year 2035 (future) VKT values (by region) have been adjusted (scaled) to 2048 national light vehicle (LV) totals.
- Future year regional heavy vehicle VKT distribution has been calculated using growth factors comprising trend data, Stats NZ medium population forecast and Ministry of Business, Innovation and Employment (MBIE) GDP forecast data. This is a placeholder calculation pending further work on HCV demand forecasting currently being developed (using this general approach) as part of the PIE programme.
- GHG emissions have been estimated by applying light and heavy VKT to [Vehicle Emissions Prediction Model](#) (VEPM) (v7.0) emission rates (for current and future years) using the default MoT Vehicle Fleet Model (VFM) assumptions within VEPM (for each year) and average vehicle speeds from NNP or regional transport models (Auckland, Waikato, Wellington and Christchurch).
- Estimates of VKT are key inputs to multiple measures (such as vehicle emissions (affecting both health and environmental measures), DSIs, freight etc. Care has been taken to ensure consistency at the national, regional and local levels.

8.1.1 Greenhouse gas emissions (all vehicles)

| Region | Current 2024 | Future 2048 | Change | % Change | Contribution |
|-------------------------|--------------|-------------|--------------|-------------|--------------|
| 01 – Northland | 0.61 | 0.27 | -0.35 | -57% | 4% |
| 02 – Auckland | 3.58 | 2.19 | -1.38 | -39% | 26% |
| 03 – Waikato | 2.00 | 1.36 | -0.64 | -32% | 14% |
| 04 – Bay of Plenty | 1.01 | 0.63 | -0.38 | -38% | 7% |
| 05 – Gisborne | 0.13 | 0.07 | -0.06 | -48% | 1% |
| 06 – Hawke's Bay | 0.52 | 0.30 | -0.22 | -42% | 4% |
| 07 – Taranaki | 0.35 | 0.19 | -0.16 | -46% | 3% |
| 08 – Manawatū-Whanganui | 0.87 | 0.49 | -0.38 | -44% | 6% |
| 09 – Wellington | 0.93 | 0.45 | -0.48 | -52% | 7% |
| 10 – Top of the South | 0.51 | 0.36 | -0.15 | -30% | 4% |
| 11 – Canterbury | 1.98 | 1.26 | -0.71 | -36% | 14% |
| 12 – West Coast | 0.17 | 0.10 | -0.08 | -44% | 1% |
| 13 – Otago | 0.78 | 0.40 | -0.38 | -48% | 6% |
| 14 – Southland | 0.38 | 0.21 | -0.17 | -46% | 3% |
| 15 – Chatham Islands | 0.002 | 0.001 | -0.001 | -39% | 0.02% |
| National | 13.83 | 8.29 | -5.54 | -40% | 100% |

8.1.3 Light vehicle use impacts

| Region | Current 2024 | Future 2048 | Change | % Change | Contribution |
|-------------------------|--------------|--------------|--------------|------------|--------------|
| 01 – Northland | 2172 | 2075 | -97 | -4% | 5% |
| 02 – Auckland | 13137 | 20504 | 7367 | 56% | 29% |
| 03 – Waikato | 5597 | 6514 | 918 | 16% | 12% |
| 04 – Bay of Plenty | 3056 | 3349 | 293 | 10% | 7% |
| 05 – Gisborne | 369 | 420 | 52 | 14% | 1% |
| 06 – Hawke's Bay | 1581 | 1810 | 229 | 14% | 3% |
| 07 – Taranaki | 1199 | 1397 | 198 | 17% | 3% |
| 08 – Manawatū-Whanganui | 2702 | 2523 | -179 | -7% | 6% |
| 09 – Wellington | 3488 | 4746 | 1258 | 36% | 8% |
| 10 – Top of the South | 1484 | 1854 | 370 | 25% | 3% |
| 11 – Canterbury | 6182 | 8583 | 2402 | 39% | 14% |
| 12 – West Coast | 494 | 476 | -18 | -4% | 1% |
| 13 – Otago | 2610 | 2624 | 14 | 1% | 6% |
| 14 – Southland | 1175 | 1182 | 7 | 1% | 3% |
| 15 – Chatham Islands | 5 | 4 | -0.4 | -7.9% | 0% |
| National | 45250 | 58062 | 12812 | 28% | 100% |

Inclusive access

This transport outcome is about enabling all people to participate in society through access to social and economic opportunities, such as work, education and health care. We calculated the 10.2.1 and 10.3.1 strategic measures from the [Land Transport Benefits Framework](#) to measure the inclusive access outcome both at the national and regional level.

| Benefit framework measure | Units |
|------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------|
| 10.2.1 People – mode share | Percentage by mode (Census (2023) journey to work and education) |
| 10.3.1 Access to key social destinations (all modes) | Number of jobs (x1000) accessible by mode in AM peak (car 40 min, PT 45 min, cycle 45 min) and distance from city centre (km) |

Notes, caveats and limitations:

- There is a limited information about measure 10.2.1 in the [Land Transport Benefits Framework measures manual](#) – that is, its intent, scope, forecasting methods etc are not defined yet.
- Mode share data, that is main means of travel to work and education, is sourced from census 2023 outputs produced by Stats NZ.²³
- The data for all public transport (PT) modes (buses, trains and ferries) is aggregated together.
- Where we have gained access to regional model origin–destination data (for Auckland, Waikato, Wellington and Christchurch), we’ve used this to estimate current and future values of 10.2.1 People – mode share based on modelled relative changes applied to the base year census values.

10.2.1 People – mode share

| Region | %Car | %PT | %Cycle | %Peds |
|-------------------------|--------|--------|--------|--------|
| 01 – Northland | 91.00% | 1.33% | 0.99% | 6.67% |
| 02 – Auckland | 77.81% | 11.29% | 1.32% | 9.58% |
| 03 – Waikato | 86.34% | 2.69% | 2.49% | 8.48% |
| 04 – Bay of Plenty | 87.36% | 2.06% | 3.37% | 7.22% |
| 05 – Gisborne | 89.78% | 0.43% | 2.54% | 7.25% |
| 06 – Hawke’s Bay | 88.12% | 0.99% | 2.96% | 7.93% |
| 07 – Taranaki | 87.18% | 1.25% | 2.91% | 8.66% |
| 08 – Manawatū-Whanganui | 86.33% | 1.77% | 2.60% | 9.30% |
| 09 – Wellington | 63.97% | 18.40% | 2.98% | 14.64% |
| 10 – Top of the South | 80.14% | 1.09% | 7.53% | 11.24% |
| 11 – Canterbury | 85.26% | 0.17% | 3.27% | 11.30% |
| 12 – West Coast | 79.75% | 4.44% | 6.27% | 9.54% |
| 13 – Otago | 73.35% | 4.38% | 3.77% | 18.50% |
| 14 – Southland | 87.70% | 0.70% | 3.40% | 8.21% |
| Auckland city | 77.78% | 11.30% | 1.32% | 9.59% |
| Hamilton city | 82.96% | 4.96% | 3.08% | 9.01% |

²³

[https://explore.data.stats.govt.nz/?fs\[0\]=2023%20Census%2C0%7CTransport%23CAT_TRANSPORT%23&pg=0&fc=2023%20Census&bp=true&snb=9](https://explore.data.stats.govt.nz/?fs[0]=2023%20Census%2C0%7CTransport%23CAT_TRANSPORT%23&pg=0&fc=2023%20Census&bp=true&snb=9)

| Region | %Car | %PT | %Cycle | %Peds |
|---------------------------|---------------|--------------|--------------|---------------|
| Tauranga city | 85.33% | 2.92% | 4.65% | 7.10% |
| Wellington city | 48.62% | 28.51% | 3.59% | 19.29% |
| Christchurch city | 77.74% | 5.84% | 7.20% | 9.22% |
| Queenstown-Lakes District | 79.27% | 4.13% | 5.77% | 10.83% |
| National total | 79.45% | 7.46% | 2.91% | 10.19% |

Accessibility to employment

Notes, caveats and limitations:

- Data is sourced from the Accessibility Toolkit (ATK).
- It uses network-based travel times (by mode) between household locations and employment locations. This uses recorded travel times for general traffic, bus timetables for PT and road network distance with a constant average speed applied for cycles (the default used in OpenTripPlanner, which is 5m/s = 18km/h).
- Measure 10.3.1 currently estimates accessibility to employment rather than social destinations. Further work is progressing using ATK to also include access to social destinations, which will be included in subsequent versions of this evidence pack.
- ATK has been used to estimate future accessibility in a very limited way by only looking at changes associated with land-use growth based on population and employment sub-regional projections (while keeping base year travel times by mode). It may be possible to improve this in future releases, where other tools (currently being developed) can provide suitable inputs to ATK regarding future network performance (including travel times).

10.3.1 Access to key social destinations (all modes)

| Region | Mode | Current year (2023) | | | Future year (2048) | | |
|--------------------|-------|---------------------|---------|---------|--------------------|---------|---------|
| | | 0–5km | 5–10km | 10+km | 0–5km | 5–10km | 10+km |
| 01 – Northland | Car | 31,292 | 30,536 | 35,034 | 36,807 | 35,913 | 40,486 |
| | PT | 16,850 | 5,845 | 869 | 19,200 | 7,465 | 1,311 |
| | Cycle | 29,138 | 19,854 | 2,377 | 34,068 | 24,541 | 3,369 |
| 02 – Auckland | Car | 716,503 | 536,916 | 455,088 | 899,714 | 670,758 | 582,690 |
| | PT | 313,788 | 177,213 | 124,557 | 388,878 | 224,214 | 151,103 |
| | Cycle | 355,847 | 280,586 | 216,239 | 451,914 | 355,494 | 265,792 |
| 03 – Waikato | Car | 133,357 | 133,999 | 213,804 | 176,632 | 177,837 | 276,406 |
| | PT | 69,881 | 25,929 | 9,321 | 95,049 | 33,744 | 12,351 |
| | Cycle | 104,923 | 82,607 | 16,567 | 140,886 | 112,340 | 21,034 |
| 04 – Bay of Plenty | Car | 79,040 | 77,841 | 93,611 | 103,455 | 101,584 | 107,430 |
| | PT | 35,631 | 23,794 | 18,017 | 47,915 | 32,656 | 20,225 |
| | Cycle | 58,707 | 40,240 | 26,289 | 77,374 | 54,337 | 29,099 |
| 05 – Gisborne | Car | 17,327 | 17,265 | 25,979 | 18,308 | 18,254 | 27,378 |
| | PT | 9,241 | 144 | 147 | 9,421 | 137 | 150 |
| | Cycle | 15,211 | 10,255 | 517 | 15,898 | 9,799 | 849 |
| 06 – Hawke's Bay | Car | 72,436 | 71,160 | 165,625 | 82,291 | 81,101 | 186,660 |
| | PT | 18,570 | 12,495 | 21,930 | 20,305 | 13,607 | 26,451 |
| | Cycle | 27,802 | 26,148 | 59,881 | 30,745 | 29,448 | 70,751 |
| 07 – Taranaki | Car | 36,869 | 36,779 | 81,917 | 41,180 | 40,985 | 91,527 |
| | PT | 17,946 | 6,379 | 3,989 | 19,839 | 7,537 | 4,939 |
| | Cycle | 27,594 | 21,814 | 5,315 | 30,784 | 26,806 | 6,171 |

| | | | | | | | |
|-------------------------|-------|-----------|-----------|-----------|-----------|-----------|-----------|
| 08 – Manawatū-Whanganui | Car | 63,400 | 60,858 | 116,324 | 70,215 | 68,118 | 129,915 |
| | PT | 42,455 | 8,809 | 12,769 | 47,710 | 12,863 | 14,373 |
| | Cycle | 49,725 | 27,467 | 15,275 | 55,486 | 31,480 | 16,815 |
| 09 – Wellington | Car | 226,937 | 203,306 | 257,735 | 254,242 | 227,977 | 286,594 |
| | PT | 149,015 | 87,351 | 100,318 | 169,490 | 97,902 | 112,643 |
| | Cycle | 160,012 | 138,296 | 82,987 | 178,699 | 153,837 | 93,008 |
| 10 – Top of the South | Car | 59,509 | 39,238 | 43,526 | 65,205 | 43,653 | 48,604 |
| | PT | 33,554 | 20,850 | 2,236 | 36,531 | 23,406 | 2,550 |
| | Cycle | 48,104 | 34,767 | 5,135 | 52,973 | 39,147 | 5,744 |
| 11 – Canterbury | Car | 246,820 | 237,377 | 350,704 | 298,103 | 286,139 | 440,946 |
| | PT | 135,521 | 83,670 | 25,420 | 164,523 | 99,853 | 33,350 |
| | Cycle | 197,173 | 163,672 | 46,480 | 238,400 | 196,568 | 59,540 |
| 12 – West Coast | Car | 6,225 | 6,455 | 14,589 | 5,843 | 6,196 | 13,893 |
| | PT | 3,757 | 183 | 1,862 | 3,445 | 210 | 2,326 |
| | Cycle | 5,537 | 4,664 | 3,015 | 5,099 | 4,604 | 3,432 |
| 13 – Otago | Car | 59,213 | 58,364 | 112,598 | 62,075 | 61,521 | 128,941 |
| | PT | 45,898 | 27,674 | 13,916 | 48,301 | 33,897 | 16,699 |
| | Cycle | 53,343 | 41,614 | 12,458 | 55,959 | 47,303 | 15,473 |
| 14 – Southland | Car | 32,733 | 33,106 | 69,145 | 34,463 | 34,638 | 71,342 |
| | PT | 20,598 | 10,281 | 2,169 | 21,320 | 13,138 | 2,138 |
| | Cycle | 27,027 | 22,387 | 4,685 | 28,399 | 26,232 | 4,374 |
| National | Car | 1,781,661 | 1,543,200 | 2,035,679 | 2,148,533 | 1,854,674 | 2,432,812 |
| | PT | 912,705 | 490,617 | 337,520 | 1,091,927 | 600,629 | 400,609 |
| | Cycle | 1,160,143 | 914,371 | 497,220 | 1,396,684 | 1,111,936 | 595,451 |

Appendix B: Intervention Catalogue

As part of the PIE programme, NZTA is developing the Intervention Catalogue (IC) tool, which compiles a wide range of empirical data relating to the implementation of transport projects and how effective they have been in achieving the intended outcomes. We'll continue to add to this over time, using data from benefit realisation associated with the investment logic mapping (ILM) process.

An AI interface for supporting queries and providing relevant evidence is currently being investigated.

For this evidence pack, a limited subset of data (related to 80 interventions) based on the [KonSULT](#) knowledgebase maintained by the University of Leeds in the UK, on sustainable urban land use and transport has been made available to demonstrate how IC might be applied to explore and identify the effectiveness of various interventions as part of the option formulation process.

Effectiveness is reported using a simple qualitative 1–5 scale that is indicative rather than absolute, and results may vary based on context.

The screenshot in Figure 1 shows the interventions we extracted from the KonSULT knowledgebase. This data is available in the summary spreadsheet: [Extract-of-IC-KonSULT-data\(interventions-typology\).xlsx](#).

[illegible]

Figure 1: Extract of IC KonSULT data

We've used the data shown in Figure 1 to create a draft interactive tool ([Spreadsheet-deficiency-to-intervention-example.xlsx](#)) that allows users to explore the effectiveness and trade-offs associated with a range of interventions that are associated with a user-specified list of issues or deficiencies.

The tables shown in the screenshots below are examples of how the tool can be used (and is not necessarily recommending any of the interventions currently selected).

| User Inputs | Intervention Catalogue | Intervention Catalogue | | 4) Select Area Type | 5) Review likely effectiveness of si | |
|-----------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------------------|--------------------------------------------------------------|----------------------|---------------------|--------------------------------------|----------------|
| Issue/Deficiency | Intervention Group | IC Interventions | IC Lever | Area | Effectiveness (1-5) | Cost Min. Max. |
| 1) User to provide list of issues/deficiencies below | 2) User drop down menus to explore available Groups | 3) User drop down menus to explore Interventions in Group | | | | |
| Consolidate growth, shorten trip lengths, co locating transport hubs with community services | Regulation (pricing and incentives) | Public transport fare reductions | Pricing | Tier 1 | 3 | 0 0 |
| Design and Planning - adaptable 'scenarios-based' (defend, accommodate, retreat), identify critical routes, improve operational responses to events | Spatial and place-based planning | Design and Planning | Resilience | Tier 1 | 0 | 0 0 |
| perceived safety (incl. crime) | Deliver new or upgraded infrastructure and services | Safe system approach | Safe System | Tier 1 | 4 | 0 0 |
| prioritise low risk low cost maintenance projects | Maintain and optimise existing networks and services | Maintaining the existing road network level of service | Infrastructure | Tier 1 | 3 | 0 1 |
| Implement high quality improvements that bring about mode change | Maintain and optimise existing networks and services | Conversion of road capacity to shared and active modes | Optimisation | Tier 1 | 2 | 0 2 |
| perceived safety (incl. crime) | Deliver new or upgraded infrastructure and services | Safe system approach | Safe System | Tier 1 | 4 | 0 0 |
| rapid transport network | Spatial and place-based planning | Spatially integrated land use and transport networks | Multi-modal planning | Tier 1 | 4 | 0 1 |
| Improved services | Deliver new or upgraded infrastructure and services | Fixed line mass public transport | Public transport | Tier 1 | 3 | 0 5 |
| Road pricing | Regulation (pricing and incentives) | Time and distance based charges | Pricing | Tier 1 | 2 | -4 0 |
| PT Fares | Regulation (pricing and incentives) | Public transport fare reductions | Pricing | Tier 1 | 3 | 0 0 |
| Road safety plans, safe speed limits, reduce dangerous behavior | Deliver new or upgraded infrastructure and services | Safe system approach | Safe System | Tier 1 | 4 | 0 0 |
| Encourage Evs (low emission zones) | Maintain and optimise existing networks and services | Banning polluting vehicles from a defined area | Management | Tier 1 | 2 | 0 1 |
| Encourage active modes | Deliver new or upgraded infrastructure and services | Networks for small, low powered, low speed transport devices | MAAS | Tier 1 | 4 | 0 1 |
| Encourage active modes | Education and awareness | School based travel behaviour change | Travel reduction | Tier 1 | 4 | 0 1 |
| Accessible infrastructure | Deliver new or upgraded infrastructure and services | On call shared transport | Public transport | Tier 1 | 2 | 0 1 |
| Adaptable approach to road space management (e-scooters) | Deliver new or upgraded infrastructure and services | Networks for small, low powered, low speed transport devices | MAAS | Tier 1 | 4 | 0 1 |
| More Freq Rail & PT Services | Deliver new or upgraded infrastructure and services | New rail services on existing lines | Public transport | Tier 1 | 1 | 0 3 |
| Bus Priority | Maintain and optimise existing networks and services | Reduce journey times and improve reliability of bus services | Public transport | Tier 1 | 3 | 0 1 |

Figure 2: Example of using tool to explore overall effectiveness and cost of potential interventions based on a list of user specified deficiencies or issues (entered in the first column)

| User Inputs | Intervention Catalogue | MoT Outcome(s) | | | | | | | | | | | |
|-----------------------------------------------------------------------------------------------------------------------------------------------------|--------------------------------------------------------------|---------------------|------|-------------|------|--------|------|------------------|------|--------|------|------------|------|
| Issue/Deficiency | IC Interventions | Economic prosperity | | Environment | | Health | | Inclusive access | | Safety | | Resilience | |
| 1) User to provide list of issues/deficiencies below | 3) User drop down menus to explore Interventions in Group | Min. | Max. | Min. | Max. | Min. | Max. | Min. | Max. | Min. | Max. | Min. | Max. |
| Consolidate growth, shorten trip lengths, co locating transport hubs with community services | Public transport fare reductions | 0 | 0 | 0 | 2 | 0 | 2 | 0 | 4 | 0 | 1 | 0 | 0 |
| Design and Planning - adaptable 'scenarios-based' (defend, accommodate, retreat), identify critical routes, improve operational responses to events | Design and Planning | | | | | | | | | | | | |
| perceived safety (incl. crime) | Safe system approach | -2 | 2 | -1 | 3 | 0 | 0 | 0 | 3 | 0 | 5 | 0 | 0 |
| prioritise low risk low cost maintenance projects | Maintaining the existing road network level of service | 0 | 1 | 0 | 2 | 0 | 1 | 0 | 3 | 0 | 3 | 0 | 2 |
| Implement high quality improvements that bring about mode change | Conversion of road capacity to shared and active modes | -1 | 2 | -1 | 3 | -1 | 4 | 0 | 3 | 0 | 3 | 0 | 0 |
| perceived safety (incl. crime) | Safe system approach | -2 | 2 | -1 | 3 | 0 | 0 | 0 | 3 | 0 | 5 | 0 | 0 |
| rapid transport network | Spatially integrated land use and transport networks | 0 | 3 | 0 | 2 | 0 | 3 | 0 | 4 | 0 | 3 | 0 | 0 |
| Improved services | Fixed line mass public transport | -1 | 3 | 0 | 2 | 0 | 0 | 0 | 2 | 0 | 3 | 0 | 0 |
| Road pricing | Time and distance based charges | 0 | 3 | 0 | 4 | 0 | 3 | -3 | 3 | 0 | 3 | 0 | 0 |
| PT Fares | Public transport fare reductions | 0 | 0 | 0 | 2 | 0 | 2 | 0 | 4 | 0 | 1 | 0 | 0 |
| Road safety plans, safe speed limits, reduce dangerous behavior | Safe system approach | -2 | 2 | -1 | 3 | 0 | 0 | 0 | 3 | 0 | 5 | 0 | 0 |
| Encourage Evs (low emission zones) | Banning polluting vehicles from a defined area | -2 | 0 | 0 | 1 | 0 | 4 | -2 | 0 | 0 | 1 | 0 | 0 |
| Encourage active modes | Networks for small, low powered, low speed transport devices | 0 | 0 | -1 | 1 | 0 | 0 | 0 | 2 | -1 | 0 | 0 | 0 |
| Encourage active modes | School based travel behaviour change | 0 | 1 | 0 | 3 | 0 | 3 | 0 | 1 | 0 | 4 | 0 | 0 |
| Accessible infrastructure | On call shared transport | | | | | | | | | | | | |
| Adaptable approach to road space management (e-scooters) | Networks for small, low powered, low speed transport devices | 0 | 0 | 0 | 1 | 0 | 1 | 0 | 3 | 0 | 1 | 0 | 0 |
| More Freq Rail & PT Services | New rail services on existing lines | 0 | 0 | -1 | 1 | 0 | 0 | 0 | 2 | -1 | 0 | 0 | 0 |
| Bus Priority | Reduce journey times and improve reliability of bus services | 0 | 0 | 0 | 2 | 0 | 2 | 0 | 3 | 0 | 2 | 0 | 0 |
| | | 0 | 2 | 0 | 2 | -1 | 2 | 0 | 3 | 0 | 2 | 0 | 0 |

Figure 3: Example of using tool to explore overall trade-offs between outcomes associated with potential interventions